

**STATE OF RHODE ISLAND**

**State Employees' and Electing  
Teachers OPEB System**

**FISCAL YEAR ENDED JUNE 30, 2022**



**David A. Bergantino, CPA, CFE  
Auditor General**

**State of Rhode Island  
General Assembly  
Office of the Auditor General**

May 29, 2024

JOINT COMMITTEE ON LEGISLATIVE SERVICES:

SPEAKER K. Joseph Shekarchi, Chairman  
Senator Dominick J. Ruggerio  
Senator Jessica de la Cruz  
Representative Christopher R. Blazejewski  
Representative Michael W. Chippendale

BOARD OF THE RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM:

We have completed our audit of the financial statements of the Rhode Island State Employees' and Electing Teachers OPEB System (System) for the fiscal year ended June 30, 2022.

The System provides retiree healthcare benefits to State employees, electing teachers, and certain employees of the Board of Education.

Section 36-12.1-12 of the Rhode Island General Laws requires the preparation of an annual financial report to be submitted to the Governor for transmittal to the General Assembly. This report is intended to meet the reporting requirement of the General Laws for the fiscal year ended June 30, 2022.

Section V of this report includes our *Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards*.

Section VI of this report includes the Schedule of Findings and Responses which includes one finding deemed to be a significant deficiency in internal control over financial reporting.

Our report is contained herein as outlined in the Table of Contents.

Sincerely,



David A. Bergantino, CPA, CFE  
Auditor General

**RHODE ISLAND STATE EMPLOYEES' AND  
ELECTING TEACHERS OPEB SYSTEM**

**FISCAL YEAR ENDED JUNE 30, 2022**

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# Office of the Auditor General

State of Rhode Island - General Assembly  
David A. Bergantino, CPA, CFE – Auditor General

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## INDEPENDENT AUDITOR'S REPORT

JOINT COMMITTEE ON LEGISLATIVE SERVICES, GENERAL ASSEMBLY  
STATE OF RHODE ISLAND:

BOARD OF THE RHODE ISLAND STATE EMPLOYEES' AND ELECTING  
TEACHERS OPEB SYSTEM:

### **Report on the Audit of the Financial Statements**

#### *Opinions*

We have audited the financial statements of the plans which comprise the Rhode Island State Employees' and Electing Teachers OPEB System (the System) as of June 30, 2022 and for the year then ended, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the plans within the System, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (Government Auditing Standards). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Emphasis of Matter*

As described in Note 1, the financial statements of the System present only the OPEB Trust Funds of the State of Rhode Island (the State) and do not purport to, and do not present fairly the financial position of the State, as of June 30, 2022 and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Our opinions are not modified with respect to this matter.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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Board of the Rhode Island State Employees' and Electing Teachers OPEB System

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 7 and other required supplementary information as listed in the table of contents for pages 23 through 34 be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial

Joint Committee on Legislative Services  
Board of the Rhode Island State Employees' and Electing Teachers OPEB System

statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have issued a report dated May 29, 2024 on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.



David A. Bergantino, CPA, CFE  
Auditor General

May 29, 2024



Rhode Island State Employees' and Electing Teachers  
OPEB System of Rhode Island

Management's Discussion and Analysis

## **RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM Management's Discussion and Analysis**

The Rhode Island State Employees' and Electing Teachers OPEB System (the System) provides this Management's Discussion and Analysis of their financial performance for the readers of the System's financial statements. This narrative provides an overview of the System's financial activity for the fiscal year ended June 30, 2022. This analysis is to be considered in conjunction with the financial statements to provide an objective analysis of the System's financial activities based on the status of the System and issues currently facing management.

The System is administered by the State of Rhode Island OPEB Board and was authorized, created and established under Chapter 36-12.1 of the RI General Laws. The Board was established under Chapter 36-12.1 as an independent board to hold and administer, in trust, the funds of the OPEB system.

Pursuant to legislation enacted by the General Assembly, a trust was established in fiscal year 2011 to accumulate assets and pay benefits and other costs associated with the System. In addition, beginning in fiscal year 2011 the State and other participating employers were required by law to fund the plans on an actuarially determined basis. Previously the System had been funded on a pay-as-you-go basis with annual contributions designed to fund only current year claims, premiums and administrative costs.

The System administers other post-employment benefits plans for the following groups:

- **State employees** - covers state employees and certain employees of the Narragansett Bay Commission, RI Airport Corporation, and RI Commerce Corporation.
- **Teachers** - covers certified public school teachers electing to participate in the System.
- **Judges** - covers judges and magistrates.
- **State Police** - covers State police officers.
- **Legislators** - covers retired and former members of the General Assembly.
- **Board of Education (BOE)** - covers certain employees of the University and Colleges, primarily faculty.

The plans within the System generally provide healthcare coverage to pre-Medicare eligible retirees and Health Reimbursement Account (HRA) contributions for those members who are eligible for Medicare. Medicare eligible plan members may use their HRA accounts to purchase additional coverage, including Medicare supplement plans and Medicare Advantage plans. The retirees' contribution to the cost of the various plans offered varies based on their years of service.

### **Understanding the System's Financial Statements**

The Statement of Fiduciary Net Position provides a snapshot of the financial position of the System at June 30, 2022. The Statement of Changes in Fiduciary Net Position summarizes the additions and deductions that occurred during the fiscal year. The Notes to the Financial Statements provide additional information that is essential to a full understanding of the financial statements. The Required Supplementary Information consists of schedules and related notes, which demonstrate the System's progress in accumulating funds to meet future OPEB benefit obligations for members of the System.



**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Management's Discussion and Analysis**

**Financial Highlights for the Fiscal Year Ended June 30, 2022**

- Fiduciary net position decreased by \$31.7 million in fiscal 2022 to \$501.0 million. The System began accumulating assets for the future payment of post-employment benefits in 2011.
- Total post-employment health care benefits paid were \$29.1 million, a decrease of \$1.9 million from the amount of benefits paid in fiscal 2021.
- Contributions to all plans from members and employers for fiscal 2022 totaled \$53.8 million, an increase of \$869 thousand compared to the contributions received in fiscal 2021.
- The System experienced a net loss from investing activities of \$58.3 million for fiscal 2022.

Assets, Liabilities and Fiduciary Net Position – All Plans		
	June 30, 2022	June 30, 2021
<b>Assets:</b>		
Cash and cash equivalents	\$ 5,484,789	\$ 5,944,871
Investments	501,559,856	532,418,769
Receivables	2,198,273	2,061,707
Total assets	509,242,918	540,425,347
<b>Liabilities:</b>		
Accounts payable and incurred but not reported claims	1,042,530	1,284,479
Other liabilities	7,230,914	6,462,844
Total liabilities	8,273,444	7,747,323
<b>Fiduciary Net Position:</b>	\$ 500,969,474	\$ 532,678,024

Summary of Changes in Fiduciary Net Position – All Plans		
	June 30, 2022	June 30, 2021
<b>Additions:</b>		
Contributions:		
Employer	\$ 52,028,695	\$ 51,197,897
Member	1,800,954	1,763,111
Other income	2,017,401	1,616,843
Net investment income	(58,250,396)	105,077,680
Total Additions	(2,403,346)	159,655,531
<b>Deductions:</b>		
Benefits	29,122,672	30,984,545
Administrative expenses	182,532	77,124
Total Deductions	29,305,204	31,061,669
<b>Increase (Decrease) in Fiduciary Net Position:</b>	(31,708,550)	128,593,862
<b>Fiduciary Net Position:</b>		
Beginning of year	532,678,024	404,084,162
End of year	\$ 500,969,474	\$ 532,678,024

**RHODE ISLAND STATE EMPLOYEES’ AND ELECTING TEACHERS OPEB SYSTEM**  
**Management’s Discussion and Analysis**

**Investments**

The State Investment Commission (SIC) monitors investment performance of the System and conducts periodic asset/liability (A/L) studies to identify an optimal diversified investment portfolio that maximizes return within an acceptable level of risk. As long-term investors, the SIC is committed to its strategic asset allocation that has been developed as part of a comprehensive A/L study which incorporates capital market return expectations, risks and correlations associated with each asset class as well as the unique profile and objectives of the System.

The following asset allocation targets are in place at the close of fiscal 2022:

<b>Fiscal 2022 – Asset Allocation Targets</b>	
Domestic Equity	65%
Fixed Income	35%

The following table presents the fair value of investment, by type that are within the pooled trust at June 30, 2022:

**Investments measured at the Net Asset Value (NAV)**

Comingled Funds – Domestic Equity Index Fund	\$320,571,165
Comingled Funds – Bond Index Fund	<u>180,988,691</u>
<b>Total Pooled Investment Trust</b>	<u><b>\$501,559,856</b></u>

**Investment Performance**

The System’s actuarial investment return assumption is 5.0%. The allocation of assets among equity and fixed income securities in the future may have a significant impact on actual investment performance. The actual investment return, net of investment expenses, for the fiscal year ended June 30, 2022 was -10.41% while the composite benchmark return was -10.27%.

**Funded Status**

Independent actuarial valuations of the System have been conducted every two years with annual valuations beginning June 30, 2018. As part of these valuations, the progress toward funding OPEB obligations of the System will be measured by comparing the actuarial value of assets to the actuarial accrued liability. This measure is referred to as the funded ratio or funded status.

**Next Year’s Contribution Rates**

The fiscal 2023 employer contribution rates are all based upon actuarial valuations performed at June 30, 2020. The net employer contribution rates (expressed as a percent of covered payroll) for fiscal year 2023 are 4.48% for State employees, 20.67% for State Police, and 1.83% for members of the Board of Education plan. There is no fiscal 2023 required contribution to the Judges and Legislators plans due to their funded status. The State’s contribution for retired teachers is expressed as a dollar amount and not as a percent of payroll; however, there will be no contribution to this plan for fiscal year 2023.

Future health care inflation experience and the assumed rate of return are key variables that could have a major impact on future employer contributions to the System. Trustees of the System, after consultation with the System’s actuaries, will continue to carefully monitor this and other actuarial assumptions and make adjustments to future valuations as appropriate.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM  
Management's Discussion and Analysis**

**Contacting the System's Management**

This discussion and analysis presentation is designed to provide a general overview of the System's financial activity. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

**Office of Accounts and Control  
1 Capitol Hill  
Providence, RI 02908**

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Statements of Fiduciary Net Position**  
**June 30, 2022**

	<u>State Employees'</u>	<u>Teachers</u>	<u>Judges</u>	<u>State Police</u>	<u>Legislators</u>	<u>Board of Education</u>	<u>Memorandum Total</u>
<b>Assets</b>							
Cash and cash equivalents	\$ 2,927,957	\$ 105,129	\$ 756,855	\$ 946,332	\$ 206,788	\$ 541,728	\$ 5,484,789
Contribution receivables	1,672,032	26,319	7,678	320,518	24,158	147,568	2,198,273
Investments at fair value - equity in pooled trust	339,253,637	14,740,555	4,771,116	79,559,798	3,626,845	59,607,905	501,559,856
Total assets	<u>343,853,626</u>	<u>14,872,003</u>	<u>5,535,649</u>	<u>80,826,648</u>	<u>3,857,791</u>	<u>60,297,201</u>	<u>509,242,918</u>
<b>Liabilities</b>							
Accounts payable	104,306	7,884	847	20,079	62	1,352	134,530
Incurred but not reported claims	604,000	65,000	4,000	133,000	6,000	96,000	908,000
Due to other funds	189,997	7,631	2,470	52,526	1,878	33,917	288,419
Other	6,593,495	349,000	-	-	-	-	6,942,495
Total liabilities	<u>7,491,798</u>	<u>429,515</u>	<u>7,317</u>	<u>205,605</u>	<u>7,940</u>	<u>131,269</u>	<u>8,273,444</u>
Net position held in trust for other post-employment benefits	<u>\$ 336,361,828</u>	<u>\$ 14,442,488</u>	<u>\$ 5,528,332</u>	<u>\$ 80,621,043</u>	<u>\$ 3,849,851</u>	<u>\$ 60,165,932</u>	<u>\$ 500,969,474</u>

The accompanying notes are an integral part of this financial statement.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Statements of Changes in Fiduciary Net Position**  
**For the Fiscal Year Ended June 30, 2022**

	State Employees'	Teachers	Judges	State Police	Legislators	Board of Education	Memorandum Total
<b>Additions</b>							
Contributions							
Member contributions (note 4)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,800,954	\$ 1,800,954
Employer contributions (note 4)	41,484,573	-	-	5,864,255	-	4,679,867	52,028,695
Total contributions	41,484,573	-	-	5,864,255	-	6,480,821	53,829,649
Other income (note 6)	1,409,340	34,254	26,667	423,411	70,072	53,657	2,017,401
Investment income							
Net appreciation in							
fair value of investments	(39,285,676)	(1,706,024)	(552,193)	(9,273,981)	(419,759)	(6,943,312)	(58,180,945)
Interest and dividends	6,869	306	696	1,118	-	721	9,710
	(39,278,807)	(1,705,718)	(551,497)	(9,272,863)	(419,759)	(6,942,591)	(58,171,235)
Less investment expense	(53,304)	(2,405)	(778)	(12,694)	(592)	(9,388)	(79,161)
Net investment income	(39,332,111)	(1,708,123)	(552,275)	(9,285,557)	(420,351)	(6,951,979)	(58,250,396)
Total additions	3,561,802	(1,673,869)	(525,608)	(2,997,891)	(350,279)	(417,501)	(2,403,346)
<b>Deductions</b>							
Benefits	22,653,352	891,031	(81,776)	2,805,039	61,801	2,793,225	29,122,672
Administrative expense (note 7)	123,762	5,248	1,700	28,781	1,289	21,752	182,532
Total deductions	22,777,114	896,279	(80,076)	2,833,820	63,090	2,814,977	29,305,204
Net Decrease	(19,215,312)	(2,570,148)	(445,532)	(5,831,711)	(413,369)	(3,232,478)	(31,708,550)
Net position held in trust for other							
post-employment benefits							
Net position - beginning	355,577,140	17,012,636	5,973,864	86,452,754	4,263,220	63,398,410	532,678,024
Net position - ending	\$ 336,361,828	\$ 14,442,488	\$ 5,528,332	\$ 80,621,043	\$ 3,849,851	\$ 60,165,932	\$ 500,969,474

The accompanying notes are an integral part of this financial statement.

**RHODE ISLAND STATE EMPLOYEES’ AND ELECTING TEACHERS OPEB SYSTEM**

**Notes to Financial Statements  
For the Fiscal Year Ended June 30, 2022**

**1. Plan Descriptions**

**(a) General**

The Rhode Island State Employees’ and Electing Teachers OPEB System (the “System”) acts as a common investment and administrative agent for benefits to be provided for six defined benefit other post-employment plans as listed below:

<b>Plan</b>	<b>Members</b>	<b>Plan Type</b>
<b>State employees</b>	State employees (excluding state police, legislators, and judges) and certain employees of the Narragansett Bay Commission, RI Airport Corporation, and RI Commerce Corporation.	Cost-sharing multiple employer
<b>Teachers</b>	Certified public school teachers electing to participate in the System.	Single-employer
<b>Judges</b>	Judges and magistrates.	Single-employer
<b>State police</b>	State police officers.	Single-employer
<b>Legislators</b>	Retired and former members of the General Assembly.	Single-employer
<b>Board of Education</b>	Certain employees of the Board of Education inclusive of URI, RIC and CCRI and the Office of Higher Education.	Cost-sharing multiple employer

All plans are advance funded through a trust.

Although the assets of the plans are commingled for investment purposes, each plan’s assets are accounted for separately and may be used only for the payment of benefits to the members of that plan, in accordance with the terms of that plan.

The System’s financial statements are included as Trust Funds within the Fiduciary Funds in the Annual Comprehensive Financial Report of the State of Rhode Island. The accompanying financial statements are not intended to present the financial position and results of operations of the State.

The System is administered by the State of Rhode Island OPEB Board and was authorized, created, and established under Chapter 36-12.1 of the RI General Laws. The Board was established under Chapter 36-12.1 as an independent board to hold and administer, in trust, the funds of the OPEB System. The four members of the OPEB Board are: the State Controller, the State Budget Officer, the State Personnel Administrator and the General Treasurer, or their designees.

Members of the System, which include State employees, legislators, judges, state police officers, certified public school teachers and employees of certain component units, if they meet certain eligibility requirements are eligible to receive some form of retiree health care benefits. In addition, certain employees of the Board of Education receive benefits under another plan known as the Rhode Island Board of Education Health Care Insurance Retirement Program (the “BOE Plan”).

**RHODE ISLAND STATE EMPLOYEES’ AND ELECTING TEACHERS OPEB SYSTEM**

**Notes to Financial Statements  
For the Fiscal Year Ended June 30, 2022**

**1. Plan Descriptions (continued)**

**(b) Membership and Benefit Provisions**

The plans within the System generally provide healthcare coverage to pre-Medicare eligible retirees and health reimbursement account (HRA) contributions for members who are Medicare eligible. Medicare eligible plan members may use their HRA accounts to purchase additional coverage, including Medicare supplement plans and Medicare Advantage plans. Members may purchase coverage for spouses and dependents. Depending on the plan and the time of retirement, the cost to purchase coverage for spouses and dependents is either at the “active rate” applicable to active employees or at the retiree rate. Dental and vision coverage is generally not provided (except for those plans that allow active health care coverage to continue after retirement – judges, state police and legislators). Dental and vision coverage may be purchased by these groups with no state subsidy.

Members of the System must meet the eligibility and services requirements set forth in the RI General Laws or other governing documents. RIGL Sections 16-17.1-1 and 2, 36-10-2, 36-12.1, 36-12-2.2 and 36-12-4 govern the provisions of the System, and they may be amended in the future by action of the General Assembly.

Active employees (other than the Board of Education active members) do not make contributions to the respective plans. Retired member contributions consist of the required retiree share of coverage based on the time of retirement and years of service. Other member contributions include purchased coverage for spouses or dependents or for non-subsidized coverage for dental and vision care.

A summary of the principal provisions of the plans follows:

**State Employees**

For State employees who retired on or before September 30, 2008, the State provides two types of subsidies for health care benefits. The Tier I subsidy applies to non-Medicare eligible plans and provides that the State will pay the portion of the cost of retiree health care for the retiree and any dependents above the active group rate. The retiree pays the active group monthly rate, and the State pays the difference between the active group rate and the early retiree rate. This subsidy is not based on years of service and ends at age 65. In addition to the Tier I benefits, the State pays a portion of the cost of retiree health care above the Tier I costs for certain retirees meeting eligibility requirements based upon the age and service of the retiree, which is referred to as the Tier II benefit.

For State employees who retired on or before September 30, 2008, the fiscal 2022 contributions are as follows:

<b>Age of Retirement</b>	<b>Years of Service</b>	<b>Amount of Cost Paid by Retiree</b>
Below 60:	28-34	10%
	35+	0%
From 60 to 65:	10-15	50%
	16-22	30%
	23-27	20%
	28+	0%
Greater than 65:	10-15	50%
	16-19	30%
	20-27	10%
	28+	0%

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**1. Plan Descriptions (continued)**

**(b) Membership and Benefit Provisions**

For members age 59 through 64 who retire on or after October 1, 2008, with a minimum of 20 years of service, the State pays 80% of the actual cost of health care coverage.

At age 65, State retirees must purchase Medicare Part B (deducted from their Social Security payment) and enroll in a HRA plan to which the OPEB Trust contributes based upon 80% of the lowest-cost Medicare supplemental plan available through the program that meets the plan requirements defined in the law. Amounts available in each retiree's HRA plan can be used for any eligible medical care expense including reimbursement for health insurance premiums.

**Teachers**

Teachers who elect to participate in the System and retired on or before September 30, 2008, receive the Tier I subsidy but no other State cost sharing. For all teachers retiring on or after October 1, 2008, the Tier I subsidy ends and there is no other cost sharing by the State. Retired teachers may purchase coverage through the System at the actual cost for retirees.

**Judges**

Effective July 1, 2012 new retirees (and spouses and dependents) that are eligible for Medicare are required to enroll in Medicare and a Medicare Supplemental plan. Retirees who retired before that date are able to continue on the active health care plan provided they enroll in Medicare Part B.

**State Police**

Retired State police officers (including spouses and dependents) receive the active health care plan benefits or Medicare supplement coverage with the same co-share amount in effect at the date of their retirement.

**Legislators**

Effective July 1, 2012 new retirees (and spouses and dependents) that are eligible for Medicare are required to enroll in Medicare and a Medicare Supplemental plan. Retirees who retired before that date are able to continue on the active health care plan provided they enroll in Medicare Part B.

**Board of Education**

The BOE Plan offers three types of retiree health care benefits: (1) a self-insured health care plan for retirees not covered by Medicare, (2) a self-insured Medicare supplement plan for Medicare eligible post-65 retirees and (3) a fully insured Medicare HMO plan for Medicare eligible post-65 retirees.

The Tier I non-Medicare eligible plan subsidy provides that the Board will pay the portion of the cost of post-retirement health care for the retiree between the active group rate and the early retiree rate. This subsidy is based on years of service and ends when the retiree enrolls in Medicare. This subsidy is available only to eligible employees retiring before July 1, 2008.

To be eligible for coverage, the retiree retiring before July 1, 2008 must have worked a minimum of 10 years for the Board and must be at least 60 years of age, unless they have 28 years or more of service. Depending on the years of service and the retiree's age, the Board will pay from 50% to 100% of medical



**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**1. Plan Descriptions (continued)**

**(b) Membership and Benefit Provisions**

insurance premiums while the retiree contributes from 50% to 0%.

Employees retiring after June 30, 2008, who are under 65 years of age, who have worked a minimum of 10 years for the Board, and are at least 60 years of age or who have 28 years or more of service, may purchase health insurance coverage at the actual (100%) retiree premium rate for themselves and their spouses. The Board will continue to pay a portion of the post-65 Tier II benefits, 50% to 100% of medical insurance premium, depending on the years of service and the retiree's age while the retiree will contribute from 50% to 0%.

Active employees covered by the BOE plan contribute 0.9% of their salary. The contribution of employees covered under the BOE plan can be changed by the Board of Education.

A summary of membership by plan and the number of participating employers as of the June 30, 2021 actuarial valuation follows:

Plan	Members			Participating Employers
	Active	Retired	Total	
State employees	10,761	7,575	18,336	9
Teachers	N/A	66	66	N/A
Judges	62	26	88	1
State police officers	294	164	458	1
Legislators	113	18	131	1
BOE employees	1,799	967	2,766	5

**2. Summary of Significant Accounting Policies**

The accompanying financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The GASB is responsible for establishing generally accepted accounting principles for other post-employment benefit plans established by governmental entities.

**Basis of Accounting** - The financial statements of the System have been prepared utilizing the accrual basis of accounting. Under this method, revenues are recorded when earned or become measurable, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Plan member contributions are recognized in the period in which the contributions are withheld from retiree benefits. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions.

Benefits are recorded based on (1) recognition of a claim liability for a plan covered service for self-insured coverage or (2) when premiums are due and payable for insured coverage. Accordingly, at fiscal year-end, an estimated liability for incurred but not reported claims is recognized in the financial statements for self-insured coverage.

Investment transactions are recorded on a trade date basis. Dividend income is recorded on the ex-dividend date.

**RHODE ISLAND STATE EMPLOYEES’ AND ELECTING TEACHERS OPEB SYSTEM**

**Notes to Financial Statements  
For the Fiscal Year Ended June 30, 2022**

**2. Summary of Significant Accounting Policies (continued)**

**Method Used to Value Investments** – Investments are recorded in the financial statements at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Commingled funds consist of an institutional domestic equity index fund and a bond market index fund. The fair value of the commingled funds is the reported net asset value (NAV) based upon the fair value of the underlying securities or assets held in the fund.

**Cash and Cash Equivalents** - Cash represents deposits held in a financial institution. Cash equivalents are highly liquid investments with a maturity of three months or less at the time of purchase.

**Investment Expenses** - Investment management expenses are presented separately as a component of net investment income and include investment consultants, custodial fees and direct investment expenses allocated by managers. In some instances, investment related costs are not readily separable from investment income and consequently investment income is recorded net of related expenses.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingencies. These estimates are subject to a certain amount of uncertainty in the near term, which could result in changes in the values reported for those assets and liabilities in the statement of fiduciary net position. Estimates also affect the reported amounts of income/additions and expenses/deductions during the reporting period. Actual results could differ from these estimates.

**Memorandum Total Columns** - Total columns on the financial statements are captioned “memorandum only” to indicate that they are presented only to facilitate financial analysis. Data in these columns are not comparable to a consolidation. Inter-fund eliminations have not been made in the aggregation of this data.

**3. Cash Deposits and Investments**

**Cash Deposits and Cash Equivalents**

At June 30, 2022, the carrying amounts of the plans’ cash deposits are listed below:

	State Employees	Teachers	Judges	State Police	Legislators	BOE	Total
Cash Deposits:							
Book Balance	\$ 1,291,857	\$ 105,129	\$ 756,855	\$ 946,332	\$ 206,788	\$ 541,728	\$ 3,848,689
Bank Balance	1,291,857	105,129	756,855	946,332	206,788	541,728	3,848,689
Cash Equivalents:	<u>1,636,100</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,636,100</u>
Total Cash Deposits and Cash Equivalents:	<u>\$ 2,927,957</u>	<u>\$ 105,129</u>	<u>\$ 756,855</u>	<u>\$ 946,332</u>	<u>\$ 206,788</u>	<u>\$ 541,728</u>	<u>\$ 5,484,789</u>

The bank and book balances represent the plans’ deposits in short-term trust accounts which include fully insured demand deposit accounts and interest-bearing, collateralized bank deposit accounts.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**

**Notes to Financial Statements  
For the Fiscal Year Ended June 30, 2022**

**3. Cash Deposits and Investments (continued)**

In accordance with Rhode Island General Law Chapter 35-10.1, depository institutions holding deposits of the State, its agencies or governmental subdivisions of the State shall, at a minimum, insure or pledge eligible collateral equal to one hundred percent of time deposits with maturities greater than sixty days. Any of these institutions that do not meet minimum capital standards prescribed by federal regulators shall insure or pledge eligible collateral equal to one hundred percent of deposits, regardless of maturity. In addition, the State Investment Commission has adopted a collateralization requirement for institutions holding the State's deposits. Financial institutions are required to pledge collateral equal to 102% of the uninsured deposit amounts unless Federal Home Loan Bank letters of credit are used as collateral, in which case those are required at 100%. The percentage of collateral required is determined by the underlying classification of the collateral. At June 30, 2022, the System's cash deposits were either federally insured or collateralized.

Cash equivalents are invested in the Ocean State Investment Pool (OSIP), an investment pool established by the State General Treasurer.

At June 30, 2022, the System had an investment in OSIP totaling \$1,636,100 which represented less than 1% of the total OSIP Pool Trust at June 30, 2022. Agencies, authorities, commissions, boards, municipalities, political subdivisions, and other public units of the State may invest in OSIP. OSIP issues a publicly available financial report that can be obtained by writing to the Office of the General Treasurer, Finance Department, 50 Service Avenue - 2nd Floor, Warwick, RI 02886.

OSIP has met the criteria outlined in GASB Statement No. 79 – *Certain External Investment Pools and Pool Participants* to permit election to report its investments at amortized cost which approximates fair value. The OSIP is not rated and the weighted average maturity of investments held in the pool, by policy, is not to exceed 60 days. OSIP's investments are high quality and liquid and include U.S. government and government agency obligations, U.S. dollar-denominated money market securities of domestic and foreign issuers such as short-term certificates of deposits, commercial paper, corporate bonds and notes, time deposits, municipal securities, asset-backed securities and repurchase agreements. OSIP transacts with its participants at a stable net asset value (NAV) per share. Investments reported at the NAV are not subject to the leveling categorization as described in Note 2. There are no participant withdrawal limitations.

**Investments**

The State Investment Commission (SIC) oversees all investments made by the State of Rhode Island, including those made for the System. The General Treasurer makes certain short-term investments on a daily basis. Rhode Island General Law Section 35-10-11(b)(3) requires that all investments shall be made in securities as would be acquired by prudent persons of discretion and intelligence who are seeking a reasonable income and the preservation of capital. The following was the SIC's adopted asset allocation policy targets as of June 30, 2022:

<b><u>Type of Investment</u></b>	<b><u>Policy Targets for Fiscal Year 2022</u></b>
Domestic Equity	65%
Fixed Income	35%

The assets of each of the plans are pooled for investment purposes only, and units are assigned to the plans based on their respective share of fair value. The custodian bank holds assets of the System in a Pooled Account and each plan holds units in the account. The number of units held by each plan is a function of each plan's respective contributions to, or withdrawals from the account. Investment expense is allocated to each plan based on the plan's units in the pooled trust at the end of each month.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**3. Cash Deposits and Investments (continued)**

Consistent with a target asset allocation model adopted by the SIC, the OPEB System maintains a diversified portfolio by sector, credit rating and issuer using the prudent person standard, which is the standard of care employed solely in the interest of the participants and beneficiaries of the funds and for the exclusive purpose of providing benefits to participants and defraying reasonable expenses of administering the funds.

The following table presents the fair value of investments by type that are held within the pooled trust at June 30, 2022:

	<b>June 30, 2022</b>
<b>Investments measured at the net asset value (NAV)</b>	
Comingled Funds – Domestic Equity Index Fund	\$ 320,543,841
Comingled Funds – Bond Index Fund	180,988,691
Fidelity Investment Money Market Government Portfolio Class I	27,324
<b>Total Pooled Investment Trust</b>	<b>\$ 501,559,856</b>

**Commingled Funds** - Comingled funds consist of one domestic equity index fund which is intended to replicate the performance of a specific index; e.g., S&P 500, and one bond index fund which is intended to match the total return of the Bloomberg U.S. Aggregate Bond Index. The fair values of the investments have been determined using the NAV per share of the investments as reported by the commingled fund managers, which reflects the exchange pricing of the equity holdings. There are no withdrawal limitations for these funds.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The overall duration of the OPEB System's investment in a commingled bond index fund was 6.43 years.

**Credit Risk**

The OPEB System generally manages exposure to credit risk by adhering to an overall target weighted average credit quality for the portfolio. The average credit quality of the bonds within the commingled bond index fund was Aa2.

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of a System's investments in a single issuer. There is no single issuer exposure within the System's portfolio that comprises more than 5% of the overall portfolio.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**

**Notes to Financial Statements  
For the Fiscal Year Ended June 30, 2022**

**3. Cash Deposits and Investments (continued)**

**Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the OPEB System will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. At June 30, 2022, all securities were registered in the name of the OPEB System (or in the nominee name of its custodial agent) and were held in the possession of its custodial bank, Bank of New York Mellon.

**Derivatives and Other Similar Investments**

Through its commingled funds, the System indirectly holds derivative type instruments.

**Rate of Return**

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

For the year ended June 30, 2022, the annual money weighted returns on investments within each of the plans are shown in the following table:

	<b>State Employees</b>	<b>Teachers</b>	<b>Judges</b>	<b>State Police</b>	<b>Legislators</b>	<b>Board of Education</b>
<b>Fiscal Year Ended June 30, 2022</b>	-10.47%	-7.68%	-9.16%	-10.38%	-9.81%	-10.67%

**4. Contributions**

RIGL Sections 36-10-2, 36-12.1, 36-12-2.2 and 36-12-4 govern the provisions of the System. The contribution requirements of plan members, the State, and other participating employers are statutorily determined and may be amended by the General Assembly.

Beginning in fiscal year 2011, the State and other participating employers were required by law to fund the plans on an actuarially determined basis.

For the fiscal year ended June 30, 2022, the State and other participating employers paid \$52,028,695 into the plans.

The table below displays the contribution rates for the year ended June 30, 2022:

<b>Plan</b>	<b>Employee (Active)</b>	<b>Employer</b>
State Employees	none	5.28%
Teachers	not applicable	not applicable
Judges	none	none
State Police	none	23.27%
Legislators	none	none
Board of Education	0.90%	3.50%

The annual required contributions for fiscal year 2022 were determined based on the June 30, 2019 Actuarial Valuation for all plans.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**5. Net OPEB Liability (Asset) of the Participating Employers**

The Net OPEB Liability (Asset) of employers participating in the various plans of the System as of June 30, 2022 were as follows:

<b>Plan</b>	<b>Total OPEB liability</b>	<b>Plan fiduciary net position</b>	<b>Employer's net OPEB liability (asset)</b>	<b>Plan fiduciary net position as a % of the total OPEB liability</b>
State Employees	\$ 610,550,119	\$ 336,361,828	\$ 274,188,291	55.09%
Teachers	7,450,525	14,442,488	(6,991,963)	193.85%
Judges	232,950	5,528,332	(5,295,382)	2373.18%
State Police	89,371,296	80,621,043	8,750,253	90.21%
Legislators	954,280	3,849,851	(2,895,571)	403.43%
Board of Education	78,568,165	60,165,932	18,402,233	76.58%

**a. Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in the actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The total OPEB liability was based on valuations performed as of June 30, 2021 rolled forward to June 30, 2022 (measurement date).

The following table summarizes the assumptions and methods employed in the June 30, 2021 valuation.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**5. Net OPEB Liability (Asset) of the Participating Employers (continued)**

**a. Actuarial Methods and Assumptions**

Summary of Actuarial Methods and Assumptions used in the June 30, 2021 valuation						
	State Employees' Plan	Teachers Plan	Judges Plan	State Police Plan	Legislators Plan	Board of Education Plan
<b>Actuarial Cost Method</b>	Individual Entry Age					
<b>Amortization Method</b>	Level Percent of Payroll	Level Dollar	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll
<b>Actuarial Assumptions</b>						
<b>Investment Rate of Return</b>	5.00%					
<b>Projected Salary Increases</b>	3.25% to 6.25%	N/A	2.75%	3.75% to 11.75%	3.25% to 6.25%	3.25% to 6.25%
<b>Valuation Healthcare Cost Trend Rate</b>	Pre-Medicare: 7.50% in 2022, grading to 3.50% in 2033 Medicare: 6.25% in 2022, grading to 3.50% in 2033					
<b>Mortality Rates</b>	<p><b>Post-Retirement Mortality:</b>  <i>Healthy Male State Employees, State Police, Legislators, and Board of Education:</i> PUB-10 Median Table for General Healthy retiree males loaded by 115%, projected with scale ultimate MP16.</p> <p><i>Healthy Female State Employees, State Police, Legislators, and Board of Education:</i> PUB-10 Median Table for General Healthy retiree females loaded by 111%, projected with scale ultimate MP16.</p> <p><i>Healthy Male Teachers:</i> PUB-10 Median Table for Healthy Teacher retiree males, loaded by 108%, projected with scale ultimate MP16.</p> <p><i>Healthy Female Teachers:</i> PUB-10 Median Table for Healthy Teacher retiree females, loaded by 115%, projected with scale ultimate MP16.</p> <p><i>Healthy Judges:</i> Sex distinct PUB-10 Above Median Income Tables for Healthy retirees, projected with scale ultimate MP16.</p> <p>The assumption for future mortality improvements is fully generational mortality improvements using MP 2016 ultimate rates with a base year of 2010.</p> <p><i>Disabled State Employees, Teachers, Judges, Legislators, and Board of Education:</i> Sex distinct PUB-10 Tables for General Disabled retirees, projected with scale ultimate MP-16.</p> <p><i>Disabled State Police:</i> Sex distinct PUB-10 Tables for Safety Disabled retirees, projected with scale ultimate MP16.</p> <p><b>Pre-Retirement Mortality Rates.</b>  <i>State Employees (excluding Correctional Officers), Legislators, and Board of Education:</i> Sex distinct PUB-10 Tables for General Employees, projected with Scale Ultimate MP16.</p> <p><i>State Police and Correctional Officers:</i> Sex distinct PUB-10 Tables for Safety Employees, projected with Scale Ultimate MP16.</p> <p><i>Judges:</i> Sex distinct PUB-10 Above Median Income Tables for General Employees, projected with Scale Ultimate MP16.</p>					
<b>Note:</b> Although an inflation rate was not explicitly used, for purposes of determining total OPEB liability inflation was consistent with a 2.5% assumption.						

**RHODE ISLAND STATE EMPLOYEES’ AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**5. Net OPEB Liability (Asset) of the Participating Employers (continued)**

**a. Actuarial Methods and Assumptions**

The actuarial assumptions used in the calculation of total OPEB liability at the June 30, 2022 measurement date were consistent with the Actuarial Experience Investigation Study for the six years ended June 30, 2019 performed for the Employees’ Retirement System of Rhode Island.

The long-term expected rate of return best-estimate on OPEB plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of OPEB plan expense and inflation) for each major asset class, based on a collective summary of capital market expectation from 40 nationally recognized investment consulting firms. The June 30, 2022 expected arithmetic returns over the long-term (20 years) by asset class are summarized in the following table:

Asset Class	Target Long-Term Asset Allocation	Long-Term Expected Arithmetic Real Rate of Return
Domestic Equity	65%	4.10%
Fixed Income	35%	0.28%
	<b>100%</b>	

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

**b. Discount rate**

The discount rate used to measure the total OPEB liability of the plans was 5.0%. The projection of cash flows used to determine the discount rate assumed that the contributions, if any, from the plan members will be made at the current contribution rate and that the contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**c. Sensitivity of the Net OPEB Liability (Asset) to changes in the discount rate**

The following table presents the Net OPEB Liability (Asset) of the employers calculated using the discount rate of 5.0%, as well as what the employers’ Net OPEB Liability (Asset) would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate.



**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**5. Net OPEB Liability (Asset) of the Participating Employers (continued)**

**Sensitivity of Net OPEB Liability (Asset) to the Single Discount Rate Assumption**

Plan	1.0% Decrease 4.0%	Current Single Discount Rate Assumption 5.0%	1.0% Increase 6.0%
State Employees	\$ 352,953,969	\$ 274,188,291	\$ 208,482,841
Teachers	(6,368,230)	(6,991,963)	(7,537,293)
Judges	(5,282,562)	(5,295,382)	(5,306,546)
State Police	16,098,509	8,750,253	2,163,147
Legislators	(2,824,263)	(2,895,571)	(2,955,339)
Board of Education	29,657,869	18,402,233	9,112,505

**d. Sensitivity of the Net OPEB Liability (Asset) to changes in the healthcare inflation rate**

The healthcare cost trend rate for Medicare eligible plan members was 6.25% and gradually decreasing to an ultimate rate of 3.5%. Similarly, the healthcare cost trend rate for Not Medicare eligible/HRA plan members was 7.5% and gradually decreasing to an ultimate rate of 3.5%. The following presents the Net OPEB Liability (Asset) of the employers calculated using the assumed healthcare cost trend rates, as well as, what the employers' Net OPEB Liability (Asset) would be if it were calculated using a trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate.

**Sensitivity of Net OPEB Liability (Asset)  
to the Healthcare Cost Trend Rate Assumption**

Plan	1.0% Decrease	Current Healthcare Cost Trend Rate Assumption	1.0% Increase
State Employees	\$ 191,553,882	\$ 274,188,291	\$ 377,538,746
Teachers	(7,614,235)	(6,991,963)	(6,290,178)
Judges	(5,310,811)	(5,295,382)	(5,279,581)
State Police	(282,768)	8,750,253	19,360,626
Legislators	(2,974,294)	(2,895,571)	(2,801,853)
Board of Education	6,893,145	18,402,233	33,011,059

**6. Other Income**

Drug rebates received from drug manufacturers relating to claims paid for retirees totaling \$2,017,401 are included in other income.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Notes to Financial Statements**  
**For the Fiscal Year Ended June 30, 2022**

**7. Administrative Expenses**

Pursuant to General Law section 36-12.1-15, a restricted receipts account within the General Fund is funded and used to pay the expenses of the OPEB Board and the cost of maintaining and administering the OPEB System. This restricted receipt account is funded from a transfer from the OPEB trust funds equal to 25 basis points of the average total investments before lending activities for the preceding five fiscal years or \$200,000, whichever is greater. Any non-encumbered funds on June 30 of any fiscal year are returned to the OPEB System. For fiscal year 2022, administrative expenses of the System totaled \$182,532.

Administrative expenses recorded within the OPEB System consist primarily of actuarial, investment advisory, custodial fees, and plan design/administration services. Other costs related to administering the post-employment benefit program such as enrollment of retirees, payment of claims, accounting, and investment monitoring have been allocated to the System starting in fiscal year 2018.



**Rhode Island State Employees' and Electing Teachers  
OPEB System of Rhode Island**

**Required Supplementary Information**

**Schedules of Changes in the Participating Employers'  
Net OPEB Liability (Asset) and Related Ratios**

**Schedules of Investment Returns**

**Schedules of Employer Contributions**

**Notes to Required Supplementary Information**

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Required Supplementary Information**  
*Schedules of Changes in the Participating Employers' Net OPEB Liability (Asset) and Related Ratios*

**State Employees' Plan**

	Fiscal Year Ended June 30, 2022	Fiscal Year Ended June 30, 2021	Fiscal Year Ended June 30, 2020	Fiscal Year Ended June 30, 2019	Fiscal Year Ended June 30, 2018	Fiscal Year Ended June 30, 2017
<b>Total OPEB liability</b>						
Service cost	\$ 15,303,500	\$ 16,519,615	\$ 16,882,590	\$ 17,372,538	\$ 17,596,695	\$ 15,729,608
Interest on the total OPEB liability	29,193,028	31,209,172	32,655,281	34,361,493	33,247,970	31,905,604
Changes of benefit terms	-	-	-	(17,295,587)	-	-
Difference between expected and actual experience	2,952,563	(32,742,035)	(32,616,568)	(39,458,052)	(3,327,426)	(31,336,582)
Changes of assumptions	(1,781,102)	(31,489,165)	(21,442,501)	(4,429,631)	-	36,061,281
Benefit payments, net of retiree contributions	(22,653,352)	(23,771,476)	(24,667,526)	(24,192,503)	(26,076,925)	(26,815,313)
<b>Net change in total OPEB liability</b>	23,014,637	(40,273,889)	(29,188,724)	(33,641,742)	21,440,314	25,544,598
<b>Total OPEB liability - beginning</b>	587,535,482	627,809,371	656,998,095	690,639,837	669,199,523	643,654,925
<b>Total OPEB liability - ending (a)</b>	<u>\$ 610,550,119</u>	<u>\$ 587,535,482</u>	<u>\$ 627,809,371</u>	<u>\$ 656,998,095</u>	<u>\$ 690,639,837</u>	<u>\$ 669,199,523</u>
<b>Plan fiduciary net position</b>						
Employer contributions	\$ 41,484,573	\$ 41,024,947	\$ 50,407,617	\$ 43,857,850	\$ 42,265,174	\$ 42,731,807
OPEB plan net investment income	(39,332,111)	70,305,219	19,298,169	18,614,687	13,736,209	14,292,030
Benefit payments, net of retiree contributions	(22,653,352)	(23,771,476)	(24,667,526)	(24,192,503)	(26,076,925)	(26,815,313)
OPEB plan administrative expense	(123,762)	(51,872)	(169,968)	(123,499)	(218,614)	(82,273)
Other	1,409,340	1,165,170	1,515,368	1,055,044	1,848,386	1,721,604
<b>Net change in plan fiduciary net position</b>	(19,215,312)	88,671,988	46,383,660	39,211,579	31,554,230	31,847,855
<b>Plan fiduciary net position - beginning</b>	355,577,140	266,905,152	220,521,492	181,309,913	149,755,683	117,907,828
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 336,361,828</u>	<u>\$ 355,577,140</u>	<u>\$ 266,905,152</u>	<u>\$ 220,521,492</u>	<u>\$ 181,309,913</u>	<u>\$ 149,755,683</u>
<b>Net OPEB liability (asset) - ending (a) - (b)</b>	<u>\$ 274,188,291</u>	<u>\$ 231,958,342</u>	<u>\$ 360,904,219</u>	<u>\$ 436,476,603</u>	<u>\$ 509,329,924</u>	<u>\$ 519,443,840</u>
<b>Plan fiduciary net position as a percentage of total OPEB liability (asset)</b>	55.09 %	60.52 %	42.51 %	33.57 %	26.25 %	22.38 %
<b>Covered-payroll</b>	\$ 772,904,065	\$ 790,412,182	\$ 767,390,468	\$ 745,039,289	\$ 708,886,705	\$ 708,886,705
<b>Net OPEB liability (asset) as a percentage of covered-payroll</b>	35.48 %	29.35 %	47.03 %	58.58 %	71.85 %	73.28 %

See notes to required supplementary information.

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Required Supplementary Information**  
*Schedules of Changes in the Participating Employers' Net OPEB Liability (Asset) and Related Ratios*

**Teachers Plan**

	Fiscal Year Ended June 30, 2022	Fiscal Year Ended June 30, 2021	Fiscal Year Ended June 30, 2020	Fiscal Year Ended June 30, 2019	Fiscal Year Ended June 30, 2018	Fiscal Year Ended June 30, 2017
<b>Total OPEB liability</b>						
Interest on the total OPEB liability	\$ 372,853	\$ 476,731	\$ 555,940	\$ 580,725	\$ 611,581	\$ 561,694
Changes of benefit terms	-	-	-	(1,951,858)	-	-
Difference between expected and actual experience	(68,895)	(963,502)	(1,212,233)	1,953,684	91,200	1,625,377
Changes of assumptions	135,020	(695,985)	(164,307)	(44,957)	-	216,323
Benefit payments, net of retiree contributions	(891,031)	(898,605)	(628,511)	(1,438,073)	(1,201,727)	(1,609,591)
<b>Net change in total OPEB liability</b>	(452,053)	(2,081,361)	(1,449,111)	(900,479)	(498,946)	793,803
<b>Total OPEB liability - beginning</b>	7,902,578	9,983,939	11,433,050	12,333,529	12,832,475	12,038,672
<b>Total OPEB liability - ending (a)</b>	<u>\$ 7,450,525</u>	<u>\$ 7,902,578</u>	<u>\$ 9,983,939</u>	<u>\$ 11,433,050</u>	<u>\$ 12,333,529</u>	<u>\$ 12,832,475</u>
<b>Plan fiduciary net position</b>						
Employer contributions	\$ -	\$ -	\$ -	\$ 2,277,327	\$ 2,321,057	\$ 2,321,057
OPEB plan net investment income	(1,708,123)	3,375,991	1,081,692	1,100,529	780,155	864,037
Benefit payments, net of retiree contributions	(891,031)	(898,605)	(628,511)	(1,438,073)	(1,201,727)	(1,609,591)
OPEB plan administrative expense	(5,248)	(2,383)	(24,093)	(2,562)	(16,645)	6,752
Other	34,254	108,281	150,032	117,494	135,678	102,934
<b>Net change in plan fiduciary net position</b>	(2,570,148)	2,583,284	579,120	2,054,715	2,018,518	1,685,189
<b>Plan fiduciary net position - beginning</b>	17,012,636	14,429,352	13,850,232	11,795,517	9,776,999	8,091,810
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 14,442,488</u>	<u>\$ 17,012,636</u>	<u>\$ 14,429,352</u>	<u>\$ 13,850,232</u>	<u>\$ 11,795,517</u>	<u>\$ 9,776,999</u>
<b>Net OPEB liability (asset) - ending (a) - (b)</b>	<u>\$ (6,991,963)</u>	<u>\$ (9,110,058)</u>	<u>\$ (4,445,413)</u>	<u>\$ (2,417,182)</u>	<u>\$ 538,012</u>	<u>\$ 3,055,476</u>
<b>Plan fiduciary net position as a percentage of total OPEB liability (asset)</b>	193.85%	215.28%	144.53%	121.14%	95.64%	76.19%
<b>Covered-payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A
<b>Net OPEB liability (asset) as a percentage of covered-payroll</b>	N/A	N/A	N/A	N/A	N/A	N/A

*Contributions for the Teachers plan are determined at a fixed amount rather than a percentage of payroll thus covered payroll is not applicable for this plan.*

*See notes to required supplementary information.*

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**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Required Supplementary Information**  
*Schedules of Changes in the Participating Employers' Net OPEB Liability (Asset) and Related Ratios*

**Judges Plan**

	Fiscal Year Ended June 30, 2022	Fiscal Year Ended June 30, 2021	Fiscal Year Ended June 30, 2020	Fiscal Year Ended June 30, 2019	Fiscal Year Ended June 30, 2018	Fiscal Year Ended June 30, 2017
<b>Total OPEB liability</b>						
Service cost	\$ 7,356	\$ 13,183	\$ 22,108	\$ 21,662	\$ 15,496	\$ 19,825
Interest on the total OPEB liability	15,171	17,849	64,241	59,547	68,300	49,824
Changes of benefit terms	-	-	-	(42,183)	-	-
Difference between expected and actual experience	(143,527)	(143,712)	(959,905)	102,138	(271,123)	(305,715)
Changes of assumptions	13,316	(7,174)	(68,955)	(11,454)	-	502,717
Benefit payments, net of retiree contributions	81,776	56,664	(18,402)	(53,714)	72,064	138,035
<b>Net change in total OPEB liability</b>	<b>(25,908)</b>	<b>(63,190)</b>	<b>(960,913)</b>	<b>75,996</b>	<b>(115,263)</b>	<b>404,686</b>
<b>Total OPEB liability - beginning</b>	<b>258,858</b>	<b>322,048</b>	<b>1,282,961</b>	<b>1,206,965</b>	<b>1,322,228</b>	<b>917,542</b>
<b>Total OPEB liability - ending (a)</b>	<b>\$ 232,950</b>	<b>\$ 258,858</b>	<b>\$ 322,048</b>	<b>\$ 1,282,961</b>	<b>\$ 1,206,965</b>	<b>\$ 1,322,228</b>
<b>Plan fiduciary net position</b>						
Employer contributions	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
OPEB plan net investment income	(552,275)	1,080,261	326,697	340,565	293,204	334,455
Benefit payments, net of retiree contributions	81,776	56,664	(18,402)	(53,714)	72,064	138,035
OPEB plan administrative expense	(1,700)	(771)	(2,021)	(48)	(6,344)	(75)
Other	26,667	25,487	56,517	48,945	54,150	26,236
<b>Net change in plan fiduciary net position</b>	<b>(445,532)</b>	<b>1,161,641</b>	<b>362,791</b>	<b>335,748</b>	<b>413,074</b>	<b>498,651</b>
<b>Plan fiduciary net position - beginning</b>	<b>5,973,864</b>	<b>4,812,223</b>	<b>4,449,432</b>	<b>4,113,684</b>	<b>3,700,610</b>	<b>3,201,959</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 5,528,332</b>	<b>\$ 5,973,864</b>	<b>\$ 4,812,223</b>	<b>\$ 4,449,432</b>	<b>\$ 4,113,684</b>	<b>\$ 3,700,610</b>
<b>Net OPEB liability (asset) - ending (a) - (b)</b>	<b>\$ (5,295,382)</b>	<b>\$ (5,715,006)</b>	<b>\$ (4,490,175)</b>	<b>\$ (3,166,471)</b>	<b>\$ (2,906,719)</b>	<b>\$ (2,378,382)</b>
<b>Plan fiduciary net position as a percentage of total OPEB liability (asset)</b>	2373.18%	2307.78%	1494.26%	346.81%	340.83%	279.88%
<b>Covered-payroll</b>	\$ 12,290,160	\$ 11,984,760	\$ 11,635,690	\$ 11,296,786	\$ 10,746,388	\$ 10,746,388
<b>Net OPEB liability (asset) as a percentage of covered-payroll</b>	(43.09)%	(47.69)%	(38.59)%	(28.03)%	(27.05)%	(22.13)%

See notes to required supplementary information.

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**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Required Supplementary Information**  
*Schedules of Changes in the Participating Employers' Net OPEB Liability (Asset) and Related Ratios*

**State Police Plan**

	Fiscal Year Ended June 30, 2022	Fiscal Year Ended June 30, 2021	Fiscal Year Ended June 30, 2020	Fiscal Year Ended June 30, 2019	Fiscal Year Ended June 30, 2018	Fiscal Year Ended June 30, 2017
<b>Total OPEB liability</b>						
Service cost	\$ 4,671,467	\$ 4,280,032	\$ 4,480,895	\$ 4,107,886	\$ 3,920,121	\$ 3,836,395
Interest on the total OPEB liability	4,352,942	4,209,749	4,391,305	4,369,437	4,147,935	4,202,351
Changes of benefit terms	-	-	-	(4,789,678)	-	-
Difference between expected and actual experience	(6,713,436)	(6,872,647)	(2,230,148)	629,748	(906,705)	(174,805)
Changes of assumptions	3,739,734	4,147,775	(6,974,066)	(1,161,395)	-	(6,004,696)
Benefit payments, net of retiree contributions	(2,805,039)	(3,388,477)	(3,008,878)	(2,801,411)	(2,848,978)	(3,129,860)
<b>Net change in total OPEB liability</b>	<b>3,245,668</b>	<b>2,376,432</b>	<b>(3,340,892)</b>	<b>354,587</b>	<b>4,312,373</b>	<b>(1,270,615)</b>
<b>Total OPEB liability - beginning</b>	<b>86,125,628</b>	<b>83,749,196</b>	<b>87,090,088</b>	<b>86,735,501</b>	<b>82,423,128</b>	<b>83,693,743</b>
<b>Total OPEB liability - ending (a)</b>	<b>\$ 89,371,296</b>	<b>\$ 86,125,628</b>	<b>\$ 83,749,196</b>	<b>\$ 87,090,088</b>	<b>\$ 86,735,501</b>	<b>\$ 82,423,128</b>
<b>Plan fiduciary net position</b>						
Employer contributions	\$ 5,864,255	\$ 6,178,412	\$ 7,796,954	\$ 8,256,965	\$ 7,919,243	\$ 7,701,758
OPEB plan net investment income	(9,285,557)	17,041,043	4,775,406	4,682,710	3,412,887	3,491,032
Benefit payments, net of retiree contributions	(2,805,039)	(3,388,477)	(3,008,878)	(2,801,411)	(2,848,978)	(3,129,860)
OPEB plan administrative expense	(28,781)	(12,406)	(35,353)	(10,762)	(73,579)	(1,031)
Other	423,411	223,350	334,325	276,804	197,488	163,266
<b>Net change in plan fiduciary net position</b>	<b>(5,831,711)</b>	<b>20,041,922</b>	<b>9,862,454</b>	<b>10,404,306</b>	<b>8,607,061</b>	<b>8,225,165</b>
<b>Plan fiduciary net position - beginning</b>	<b>86,452,754</b>	<b>66,410,832</b>	<b>56,548,378</b>	<b>46,144,072</b>	<b>37,537,011</b>	<b>29,311,846</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 80,621,043</b>	<b>\$ 86,452,754</b>	<b>\$ 66,410,832</b>	<b>\$ 56,548,378</b>	<b>\$ 46,144,072</b>	<b>\$ 37,537,011</b>
<b>Net OPEB liability (asset) - ending (a) - (b)</b>	<b>\$ 8,750,253</b>	<b>\$ (327,126)</b>	<b>\$ 17,338,364</b>	<b>\$ 30,541,710</b>	<b>\$ 40,591,429</b>	<b>\$ 44,886,117</b>
<b>Plan fiduciary net position as a percentage of total OPEB liability (asset)</b>	<b>90.21%</b>	<b>100.38%</b>	<b>79.30%</b>	<b>64.93%</b>	<b>53.20%</b>	<b>45.54%</b>
<b>Covered- payroll</b>	<b>\$ 29,380,293</b>	<b>\$ 25,400,782</b>	<b>\$ 24,660,953</b>	<b>\$ 23,942,673</b>	<b>\$ 21,333,758</b>	<b>\$ 21,333,758</b>
<b>Net OPEB liability (asset) as a percentage of covered-payroll</b>	<b>29.78%</b>	<b>(1.28)%</b>	<b>70.31%</b>	<b>127.56%</b>	<b>190.27%</b>	<b>210.40%</b>

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**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Required Supplementary Information**  
*Schedules of Changes in the Participating Employers' Net OPEB Liability (Asset) and Related Ratios*

<b>Legislators Plan</b>						
	<b>Fiscal Year Ended June 30, 2022</b>	<b>Fiscal Year Ended June 30, 2021</b>	<b>Fiscal Year Ended June 30, 2020</b>	<b>Fiscal Year Ended June 30, 2019</b>	<b>Fiscal Year Ended June 30, 2018</b>	<b>Fiscal Year Ended June 30, 2017</b>
<b>Total OPEB liability</b>						
Service cost	\$ 27,940	\$ 39,453	\$ 56,615	\$ 72,406	\$ 53,830	\$ 63,441
Interest on the total OPEB liability	50,844	58,325	79,946	79,055	73,583	66,140
Changes of benefit terms	-	-	-	(257,228)	-	-
Difference between expected and actual experience	(134,901)	(87,535)	(86,248)	283,708	102,219	168,094
Changes of assumptions	38,313	(41,375)	(349,860)	(60,748)	-	(45,367)
Benefit payments, net of retiree contributions	(61,801)	(163,516)	(85,058)	(97,907)	(161,061)	(36,212)
<b>Net change in total OPEB liability</b>	<b>(79,605)</b>	<b>(194,648)</b>	<b>(384,605)</b>	<b>19,286</b>	<b>68,571</b>	<b>216,096</b>
<b>Total OPEB liability - beginning</b>	<b>1,033,885</b>	<b>1,228,533</b>	<b>1,613,138</b>	<b>1,593,852</b>	<b>1,525,281</b>	<b>1,309,185</b>
<b>Total OPEB liability - ending (a)</b>	<b>\$ 954,280</b>	<b>\$ 1,033,885</b>	<b>\$ 1,228,533</b>	<b>\$ 1,613,138</b>	<b>\$ 1,593,852</b>	<b>\$ 1,525,281</b>
<b>Plan fiduciary net position</b>						
Employer contributions	\$ -	\$ -	\$ -	\$ 14,680	\$ 14,283	\$ 26,743
OPEB plan net investment income	(420,351)	853,922	263,185	275,693	247,459	283,490
Benefit payments, net of retiree contributions	(61,801)	(163,516)	(85,058)	(97,907)	(161,061)	(36,212)
OPEB plan administrative expense	(1,289)	(586)	(1,640)	72	(5,176)	82
Other	70,072	54,203	75,102	32,728	42,261	29,026
<b>Net change in plan fiduciary net position</b>	<b>(413,369)</b>	<b>744,023</b>	<b>251,589</b>	<b>225,266</b>	<b>137,766</b>	<b>303,129</b>
<b>Plan fiduciary net position - beginning</b>	<b>4,263,220</b>	<b>3,519,197</b>	<b>3,267,608</b>	<b>3,042,342</b>	<b>2,904,576</b>	<b>2,601,447</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 3,849,851</b>	<b>\$ 4,263,220</b>	<b>\$ 3,519,197</b>	<b>\$ 3,267,608</b>	<b>\$ 3,042,342</b>	<b>\$ 2,904,576</b>
<b>Net OPEB liability (asset) - ending (a) - (b)</b>	<b>\$ (2,895,571)</b>	<b>\$ (3,229,335)</b>	<b>\$ (2,290,664)</b>	<b>\$ (1,654,470)</b>	<b>\$ (1,448,490)</b>	<b>\$ (1,379,295)</b>
<b>Plan fiduciary net position as a percentage of total OPEB liability (asset)</b>	<b>403.43%</b>	<b>412.35%</b>	<b>286.46%</b>	<b>202.56 %</b>	<b>190.88 %</b>	<b>190.43 %</b>
<b>Covered-payroll</b>	<b>\$ 1,953,874</b>	<b>\$ 1,924,524</b>	<b>\$ 1,868,470</b>	<b>\$ 1,814,049</b>	<b>\$ 1,719,143</b>	<b>\$ 1,719,143</b>
<b>Net OPEB liability (asset) as a percentage of covered-payroll</b>	<b>(148.20)%</b>	<b>(167.80)%</b>	<b>(122.60)%</b>	<b>(91.20)%</b>	<b>(84.26)%</b>	<b>(80.23)%</b>

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**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
**Required Supplementary Information**  
*Schedules of Changes in the Participating Employers' Net OPEB Liability (Asset) and Related Ratios*

<b>Board of Education Plan</b>						
	<b>Fiscal Year Ended June 30, 2022</b>	<b>Fiscal Year Ended June 30, 2021</b>	<b>Fiscal Year Ended June 30, 2020</b>	<b>Fiscal Year Ended June 30, 2019</b>	<b>Fiscal Year Ended June 30, 2018</b>	<b>Fiscal Year Ended June 30, 2017</b>
<b>Total OPEB liability</b>						
Service cost	\$ 2,592,749	\$ 3,227,519	\$ 3,335,242	\$ 3,128,836	\$ 3,179,293	\$ 3,222,465
Interest on the total OPEB liability	3,462,479	4,197,760	3,864,149	4,124,665	3,880,857	3,714,663
Changes of benefit terms	-	-	-	(1,901,021)	-	-
Difference between expected and actual experience	4,145,885	(7,386,783)	4,535,783	(7,702,715)	404,539	(7,140,117)
Changes of assumptions	1,810,458	(11,620,555)	(2,463,515)	(436,983)	-	5,767,020
Benefit payments, net of retiree contributions	(2,793,225)	(2,819,135)	(2,272,019)	(2,780,591)	(2,346,016)	(2,091,088)
<b>Net change in total OPEB liability</b>	<b>9,218,346</b>	<b>(14,401,194)</b>	<b>6,999,640</b>	<b>(5,567,809)</b>	<b>5,118,673</b>	<b>3,472,943</b>
<b>Total OPEB liability - beginning</b>	<b>69,349,819</b>	<b>83,751,013</b>	<b>76,751,373</b>	<b>82,319,181</b>	<b>77,200,508</b>	<b>73,727,565</b>
<b>Total OPEB liability - ending (a)</b>	<b>\$ 78,568,165</b>	<b>\$ 69,349,819</b>	<b>\$ 83,751,013</b>	<b>\$ 76,751,373</b>	<b>\$ 82,319,181</b>	<b>\$ 77,200,508</b>
<b>Plan fiduciary net position</b>						
Employer contributions	\$ 4,679,867	\$ 3,994,538	\$ 5,481,374	\$ 5,599,588	\$ 5,490,009	\$ 3,911,529
Employee contributions	1,800,954	1,763,111	1,744,523	1,697,586	1,571,271	1,596,432
OPEB plan net investment income	(6,951,979)	12,421,244	3,423,477	3,268,452	2,288,741	2,288,592
Benefit payments, net of retiree contributions	(2,793,225)	(2,819,135)	(2,272,019)	(2,780,591)	(2,346,016)	(2,091,088)
OPEB plan administrative expense	(21,752)	(9,106)	(26,548)	(9,202)	(37,025)	(7,997)
Other	53,657	40,352	49,308	66,729	54,575	33,862
<b>Net change in plan fiduciary net position</b>	<b>(3,232,478)</b>	<b>15,391,004</b>	<b>8,400,115</b>	<b>7,842,562</b>	<b>7,021,555</b>	<b>5,731,330</b>
<b>Plan fiduciary net position - beginning</b>	<b>63,398,410</b>	<b>48,007,406</b>	<b>39,607,291</b>	<b>31,764,729</b>	<b>24,743,174</b>	<b>19,011,844</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 60,165,932</b>	<b>\$ 63,398,410</b>	<b>\$ 48,007,406</b>	<b>\$ 39,607,291</b>	<b>\$ 31,764,729</b>	<b>\$ 24,743,174</b>
<b>Net OPEB liability (asset) - ending (a) - (b)</b>	<b>\$ 18,402,233</b>	<b>\$ 5,951,409</b>	<b>\$ 35,743,607</b>	<b>\$ 37,144,082</b>	<b>\$ 50,554,452</b>	<b>\$ 52,457,334</b>
<b>Plan fiduciary net position as a percentage of total OPEB liability (asset)</b>	<b>76.58%</b>	<b>91.42%</b>	<b>57.32%</b>	<b>51.60%</b>	<b>38.59%</b>	<b>32.05%</b>
<b>Covered-payroll</b>	<b>\$ 139,395,131</b>	<b>\$ 138,520,137</b>	<b>\$ 134,485,570</b>	<b>\$ 130,568,515</b>	<b>\$ 124,967,304</b>	<b>\$ 124,967,304</b>
<b>Net OPEB liability (asset) as a percentage of covered-payroll</b>	<b>13.20%</b>	<b>4.30%</b>	<b>26.58%</b>	<b>28.45%</b>	<b>40.45%</b>	<b>41.98%</b>

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**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
***Required Supplementary Information***  
***Schedules of Investment Returns***

***Annual Money-Weighted Rate of Return, Net of Investment Expense***

	<u>State Employees</u>	<u>Teachers</u>	<u>Judges</u>	<u>State Police</u>	<u>Legislators</u>	<u>Board of Education</u>
<b>Fiscal Year ended June 30, 2022</b>	-10.47%	-7.68%	-9.16%	-10.38%	-9.81%	-10.67%
<b>Fiscal Year ended June 30, 2021</b>	20.04%	23.69%	22.19%	24.96%	23.94%	25.21%
<b>Fiscal Year ended June 30, 2020</b>	9.17%	7.45%	7.14%	8.21%	8.24%	8.24%
<b>Fiscal Year ended June 30, 2019</b>	10.11%	8.31%	8.45%	9.56%	9.31%	9.64%
<b>Fiscal Year ended June 30, 2018</b>	8.70%	6.95%	7.96%	8.60%	8.75%	8.59%
<b>Fiscal Year ended June 30, 2017</b>	10.42%	7.94%	9.83%	11.32%	9.99%	11.13%

*See notes to required supplementary information.*

*Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.*

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**

*Required Supplementary Information*

*Schedules of Employer Contributions*

<b>Fiscal Year Ended June 30</b>	<b>Actuarially Determined Contribution</b>	<b>Actual Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Employee Payroll</b>	<b>Contributions as a Percentage of Covered Employee Payroll</b>
<b>State Employees</b>					
2022	\$ 41,484,573	\$ 41,484,573	\$ -	\$ 772,904,065	5.37%
2021	41,024,947	41,024,947	-	790,412,182	5.19%
2020	50,407,617	50,407,617	-	767,390,468	6.57 %
2019	43,857,850	43,857,850	-	745,039,289	5.89 %
2018	42,265,174	42,265,174	-	708,886,705	5.96 %
2017	42,731,807	42,731,807	-	708,886,705	6.03 %
2016	40,709,025	40,709,025	-	682,965,470	5.96 %
2015	45,694,525	45,694,525	-	682,965,470	6.69 %
<b>Teachers</b>					
2022	\$ -	\$ -	\$ -	\$ -	-
2021	-	-	-	-	-
2020	-	-	-	-	-
2019	2,321,057	2,277,327	43,730	-	-
2018	2,321,057	2,321,057	-	-	-
2017	2,321,057	2,321,057	-	-	-
2016	2,321,057	2,321,057	-	-	-
2015	2,321,057	2,321,057	-	-	-
<b>Judges</b>					
2022	\$ -	\$ -	\$ -	\$ 12,290,160	0.00 %
2021	-	-	-	11,984,760	0.00 %
2020	-	-	-	11,635,690	0.00 %
2019	-	-	-	11,296,786	0.00 %
2018	-	-	-	10,746,388	0.00 %
2017	-	-	-	10,746,388	0.00 %
2016	-	-	-	10,281,486	0.00 %
2015	13,377	13,377	-	10,281,486	0.13 %
<b>State Police</b>					
2022	\$ 5,864,255	\$ 5,864,255	\$ -	\$ 29,380,293	19.96 %
2021	6,178,412	6,178,412	-	25,400,782	24.32 %
2020	7,796,954	7,796,954	-	24,660,953	31.62 %
2019	8,256,965	8,256,965	-	23,942,673	34.49 %
2018	7,919,243	7,919,243	-	21,333,758	37.12 %
2017	7,701,758	7,701,758	-	21,333,758	36.10 %
2016	6,823,477	6,823,477	-	18,119,355	37.66 %
2015	8,134,524	8,134,524	-	18,119,355	44.89 %
<b>Legislators</b>					
2022	\$ -	\$ -	\$ -	\$ 1,953,874	0.00 %
2021	-	-	-	1,924,524	0.00 %
2020	-	-	-	1,868,470	0.00 %
2019	14,680	14,680	-	1,814,049	0.81 %
2018	14,283	14,283	-	1,719,143	0.83 %
2017	26,743	26,743	-	1,719,143	1.56 %
2016	26,572	26,572	-	1,741,853	1.53 %
2015	-	-	-	1,741,853	0.00 %
<b>Board of Education</b>					
2022	\$ 4,679,867	\$ 4,679,867	\$ -	\$ 139,395,131	3.36 %
2021	3,994,538	3,994,538	-	138,520,137	2.88 %
2020	5,481,374	5,481,374	-	134,485,570	4.08 %
2019	5,599,588	5,599,588	-	130,568,515	4.29 %
2018	5,490,009	5,490,009	-	124,967,304	4.39 %
2017	3,911,529	3,911,529	-	124,967,304	3.13 %
2016	3,558,196	3,558,196	-	113,947,197	3.12 %
2015	2,530,372	2,530,372	-	113,947,197	2.22 %

See notes to required supplementary information.

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## **RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**

### ***Notes to Required Supplementary Information***

#### **1. Actuarial assumptions and methods used to calculate the net OPEB liability (asset) of the participating employers**

The actuarial methods and assumptions used to calculate the net OPEB liability (asset) of the participating employers are described in Note 5 to the financial statements. The following information is presented about factors that significantly affect trends in the amounts reported between years.

##### ***June 30, 2022 Measurement Date:***

There were no changes in actuarial methods or assumptions reflected in the calculation of the net OPEB liability (asset) of the plans as of the June 30, 2022 measurement date compared to the June 30, 2021 measurement date.

##### ***June 30, 2021 Measurement Date:***

Certain actuarial assumptions for State Employees (including Correctional Officers), Teachers, Judges, State Police, Legislators, and the Board of Education were updated to match the assumptions used in the pension valuation for the Employees' Retirement System of Rhode Island (ERSRI) and the results of an actuarial experience investigation performed for ERSRI for the period ended June 30, 2019. Changes were made to the following assumptions:

- The mortality assumptions for State Employees, Teachers, Judges, State Police, Legislators, and the Board of Education
- Rates of turnover for State Employees, Legislators, and the Board of Education
- Rates of retirement for State Employees, State Police, Legislators, and the Board of Education
- Rates of individual salary increases for State Employees, State Police, Legislators, and the Board of Education
- Probabilities of disability for State Employees, State Police, Legislators, and the Board of Education
- Lower wage assumptions for Judges

##### ***June 30, 2020 Measurement Date:***

The "Cadillac tax" which was a tax provision from the federal Affordable Care Act (ACA) was repealed in December, 2019. As a result, liability amounts previously included for the "Cadillac tax" within the development of the total OPEB liability have been removed as of the June 30, 2020 measurement date.

##### ***June 30, 2019 Measurement Date:***

The June 30, 2018 actuarial valuation rolled forward to the June 30, 2019 measurement date reflected a change in Excise Tax load on pre-65 liabilities from 11.0% to 9.5%. The healthcare cost trend rate used in determining the OPEB liability at the June 30, 2019 measurement date decreased slightly from the previous measurement date.

##### ***June 30, 2018 Measurement Date:***

There were no changes in actuarial methods or assumptions reflected in the calculation of the net OPEB liability (asset) of the plans as of the June 30, 2018 measurement date compared to the June 30, 2017 measurement date.

## **RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**

### ***Notes to Required Supplementary Information***

#### **1. Actuarial assumptions and methods used to calculate the net OPEB liability (asset) of the participating employers (continued)**

##### ***June 30, 2017 Measurement Date:***

Certain actuarial assumptions for State Employees, Legislators, and Board of Education were updated to match the assumptions used for State Employees in the pension valuation for the Employees' Retirement System of Rhode Island (ERSRI) and the results of an actuarial experience investigation performed for ERSRI at June 30, 2016. Changes were made to the following assumptions:

- Merit and longevity portion of the salary increase assumption
- Rates of separation from active membership
- Rates of retirement
- Rates of disability
- The rate of wage inflation
- The mortality assumption
- The trend assumption
- Aging factors and health and inflation trends

The excise tax load on pre-65 liabilities was changed from 13.8% to 11.0%.

The Patient Protection and Affordable Care Act includes an excise tax ("Cadillac tax") on high cost health plans beginning in 2022. The excise tax is 40% of costs above a threshold. The actual actuarial assumptions used in the most recent valuations assume that the plans will be subject to the excise tax in 2022.

#### **2. Actuarially determined contributions**

Actuarially determined contributions were previously calculated biennially but are now performed annually commencing with the June 30, 2017 valuation. The Actuarially Determined Employer Contribution is still three years prior to the fiscal years in which the contributions are reported. For example, the contribution rates for fiscal 2023 will be based on valuations performed as of June 30, 2020. The following table summarizes the assumptions and methods employed in the June 30, 2019 valuation.

Other assumptions, including those relating to rates of termination, rates of retirement, percent married, and retiree health care election rates, were based on the most recent experience study at that time for the Employees' Retirement System of Rhode Island, as well as on anticipated experience changes in conjunction with the adopted retirement plan changes enacted through legislation.

**RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**  
*Notes to Required Supplementary Information*

**2. Actuarially determined contributions (continued)**

<b>Summary of Actuarial Methods and Assumptions as of June 30, 2019 valuation used to determine fiscal 2022 contribution rates</b>						
	<b>State Employees</b>	<b>Teachers</b>	<b>Judges</b>	<b>State Police</b>	<b>Legislators</b>	<b>Board of Education</b>
<b>Actuarial Cost Method</b>	Entry Age Normal – the Individual Entry Age Actuarial cost methodology is used.					
<b>Amortization Method</b>	Level Percent of Payroll	Level Dollar	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll	Level Percent of Payroll
<b>Remaining Amortization Period</b>	17 years closed	Determined by Statutory Contribution	30 years open	17 years closed	30 years open	17 years closed
<b>Asset Valuation Method</b>	Four-year smoothed market; 20% corridor					
<b>Actuarial Assumptions</b>						
<b>Investment Rate of Return</b>	5.0%, compounded annually, net of investment expenses					
<b>Projected Salary Increases</b>	3.0% to 6.0%	N/A	3.0%	4.0% to 14.0%	3.0% to 6.0%	3.0% to 6.0%
<b>Retirement Age</b>	Experience-based table of rates that are specific to the type of eligibility condition.					
<b>Mortality</b>	<b>Post-Retirement Mortality:</b>					
	Fully Generational Mortality					
	Healthy Male Teachers, Judges, Legislators, and Board of Education: RP-2014 Combined Healthy for males with White Collar adjustment, projected with the MP 2016 ultimate rates.					
	Healthy Female Teachers, Judges, Legislators, and Board of Education: RP-2014 Combined Healthy for females with White Collar adjustment, projected with the MP 2016 ultimate rates.					
	Healthy Male State Employees and Police: RP-2014 Combined Healthy for males with Blue Collar adjustment, projected with the MP 2016 ultimate rates.					
	Healthy Female State Employees and Police: RP-2014 Combined Healthy for females, projected with the MP 2016 ultimate rates.					
<b>Disabled Mortality:</b>						
Disabled Males: RP-2014 Disabled Retiree Table for males, projected with the MP 2016 ultimate rates.						
Disabled Females: RP-2014 Disabled Retiree Table for females, projected with the MP 2016 ultimate rates.						
<b>Pre-Retirement Mortality:</b>						
The mortality tables used to project the pre-termination mortality experience of plan members are the RP-2014 Employee tables for males and females as the base table, and then to apply a 75% multiplier for Teachers, Judges, Legislators, and Board of Education and a 100% multiplier for State Employees and State Police.						
<b>Healthcare Trend Rate</b>	Based on the Getzen Model with trend starting at 8.25% and gradually decreasing to the ultimate trend rate of 3.5%.					
<b>Aging Factors</b>	Aging factors are based on a recent Society of Actuaries study of health costs.					
<b>Inflation</b>	Not explicitly used, consistent with a 2.50% assumption.					

## **RHODE ISLAND STATE EMPLOYEES' AND ELECTING TEACHERS OPEB SYSTEM**

### ***Notes to Required Supplementary Information***

#### **3. Covered employee payroll**

Covered employee payroll, as included in required supplementary information schedules, includes projected annualized payroll amounts for employees beginning employment during the fiscal year. Consequently, the covered employee payroll amounts included in the required supplementary information schedules may differ from the actual fiscal year payroll base to which the actuarially determined contribution rate was applied. Additionally, the contribution amount as a percentage of covered payroll may differ from the Board approved contribution rate expressed as a percentage of payroll.

#### **4. Schedules of Investment Returns**

The annual money-weighted return on investments within each of the plans, net of investment expense, are shown in the required supplementary information schedule. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

The schedules are intended to present ten years of data. Additional years of data will be presented as they become available.



# Office of the Auditor General

State of Rhode Island - General Assembly  
David A. Bergantino, CPA, CFE – Auditor General

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

JOINT COMMITTEE ON LEGISLATIVE SERVICES, GENERAL ASSEMBLY  
STATE OF RHODE ISLAND:

BOARD OF THE RHODE ISLAND STATE EMPLOYEES' AND ELECTING  
TEACHERS OPEB SYSTEM:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the plans within the Rhode Island State Employees' and Electing Teachers OPEB System (System) as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise the System's basic financial statements, and have issued our report thereon dated May 29, 2024.

## **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the System's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the System's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control, described in the accompanying Schedule of Findings and Responses as Finding 2022-01 that we consider to be a significant deficiency.



Joint Committee on Legislative Services, General Assembly  
Board of the Rhode Island State Employees' and Electing Teachers OPEB System

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and other matters, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



David A. Bergantino, CPA, CFE  
Auditor General

May 29, 2024

**Finding 2022-01**

*(significant deficiency – repeat finding – 2021-01)*

**ASSESS THE RESOURCES AND SYSTEMS NECESSARY TO EFFECTIVELY ADMINISTER THE OPEB SYSTEM**

**The resources necessary to effectively manage and administer the OPEB System to ensure all System functions are met and adequately controlled should be assessed. This would improve controls over the administration of the benefit programs and the process to accumulate data necessary for periodic actuarial valuations of the OPEB plans for both funding and accounting purposes.**

**Background:** The Rhode Island State Employees’ and Electing Teachers OPEB System (the System), acts as a common investment and administrative agent for post-employment health care benefits provided by six plans covering state employees and certain employees of the Board of Education.

When the State began to advance fund its retiree health benefits, OPEB trusts were established for each of the plans and a formalized governance structure was established by statute; however, no dedicated personnel were specifically tasked with administering the System and no administrative systems were implemented at that time, or subsequently, to capture and control membership data for the various OPEB plans. Instead, membership data, the determination of eligibility for benefits and any required retiree copays are administered through a variety of processes which largely lack the controls needed to administer plans of this size and complexity.

The System’s functions are managed through various units within State government. The Department of Administration’s Office of Employee Benefits (OEB) currently determines eligibility and manages member benefits for the State Employees, Teachers, Judges, State Police and Legislator plans. The Human Resources Department at the University of Rhode Island, separately determines eligibility, calculates benefits and manages member subsidy receivables for the Board of Education plan. The Office of Accounts and Control handles the accounting and financial reporting aspects of the System and coordinates the actuarial valuations. The Office of the General Treasurer oversees the investment activity of the System.

Census data for each plan is provided to the System’s actuary to prepare required actuarial valuations of the plans. Each plan has unique benefit eligibility and healthcare coverage provisions.

**Criteria:** As the System grows and matures, the administrative infrastructure supporting the System should be assessed to ensure adequate resources and systems with appropriate controls are in place to manage the System effectively.

Maintaining membership data and determining the eligibility for benefits and required co-pays should be managed through systems and processes with adequate controls to ensure that membership data is reliable, benefits are accurately and consistently determined consistent with plan provisions, and plan census data is maintained to facilitate extraction for actuarial valuations. Duties should be appropriately segregated to ensure that no one individual is responsible for determining eligibility and required copays, enrolling the individual for coverage, collecting, and accounting for copy amounts, and maintaining plan census data.

The State improved certain reporting on OPEB enrollment by ensuring that all pre-65 retirees were registered in the State’s Workterra software platform which the State also utilizes to administer active employee benefits. This improvement provides systemic reporting of pre-65 enrollees and assists in ensuring their timely transition to Medicare and post-65 OPEB benefits. State employees, once enrolled in Medicare, are enrolled in Via Benefits which establishes a health savings account (HSA) for the retiree.

The State funds a predetermined amount for the retiree who can utilize the funds to pay health claims or purchase Medicare gap insurance coverage. The State, however, lacks a complete system that it considers to be the official record of System enrollment.

**Condition:** We identified control deficiencies over the various disjointed processes used to administer the OPEB plans as follows:

- Insufficient resources have been allocated and centralized to administer the System effectively. Knowledge of key System benefit provisions, administrative operations and operating procedures are dispersed among too many separate units of State government without effective coordination.
- The accumulation of census data provided to the actuary for plan valuation purposes is derived from multiple sources and requires analysis of other external source data to establish the active and retiree plan members for each plan. Controls are inadequate to prevent duplicate or inaccurate census data from being provided to the actuary.
- Inadequate segregation of duties exists between eligibility determinations, benefit calculations, copay receivable billings and collections, healthcare plan enrollment, and maintenance of the plan census information.
- Periodic reconciliations between the plans' records and healthcare providers enrollment data are not documented.
- Procedures for identifying and terminating coverage for deceased members, spouses and dependents are inconsistent and can be improved.

**Cause:** The State and System have not implemented System specific administrative processes and computer applications to effectively support the overall administration of the OPEB System, accumulate plan census data, manage and control the eligibility, copay determination, and plan enrollment functions. Existing processes used to support healthcare plan enrollment for active employees have generally been used to support the OPEB System but lack certain functions and controls that are unique to and requisite for the administration of the OPEB System.

**Effect:** Inadequate controls over key plan administrative functions could impact the reliability of amounts (e.g., member co-pays and member benefits) reported on the System's financial statements as well as the accuracy of census data used by the actuary to determine each plan's annual actuarially determined contribution amount and the net OPEB liability or asset for each plan.

#### RECOMMENDATIONS

- 2022-01a Assess the resources necessary to effectively manage and administer the OPEB System to ensure all System functions are met and adequately controlled.
- 2022-01b Implement a member benefit computer application to accumulate and manage plan membership data to support the overall administration of the OPEB System with enhanced controls.
- 2022-01c Evaluate assigned responsibilities for key functions and segregate certain responsibilities for incompatible functions to enhance controls over critical plan administrative functions.
- 2022-01d Establish consistent procedures to identify deceased plan members and prompt timely termination of coverage.

Management's Views and Corrective Actions:

*The deficiencies noted by this audit finding were presented to the Board and response is ongoing. The Board issued a Request for Information (RFI) to solicit responses from industry regarding a member benefit computer application, the responses to which will be reviewed at an upcoming Board meeting. The Board further discussed the matter of procedures utilized to identify deceased plan members at a recent Board meeting. The Board continues a discussion about what additional administrative resources may be necessary and appropriate to mitigate the weaknesses described in this audit finding.*

Anticipated Completion Date:        *Ongoing*

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